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2018 FEB 23 PM 4: 16

IDAHO PUBLIC UTILITIES COMMISSION

February 23, 2018

VIA HAND DELIVERY

Diane Hanian, Secretary Idaho Public Utilities Commission 472 West Washington Street Boise, Idaho 83702

Re:

Case No. IPC-E-17-13

New Schedules for Residential and Small General Service Customers with

On-Site Generation

Idaho Power Company's Surrebuttal Testimony

Dear Ms. Hanian:

Enclosed for filing in the above matter please find an original and eight (8) copies each of the Surrebuttal Testimony of Timothy E. Tatum, the Surrebuttal Testimony of Connie G. Aschenbrenner, and the Surrebuttal Testimony of David M. Angell. One copy of each of the aforementioned testimonies has been designated as the "Reporter's Copy." In addition, a disk containing Word versions of the testimonies is enclosed for the Reporter.

If you have any questions about the enclosed documents, please do not hesitate to contact me.

Very truly yours,

Lisa D. Nordstrom

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LDN:kkt Enclosures

RECEIVED 2018 FEB 23 PM 4: 16 IDAHO PUBLIC UTILITIES COMMISSION

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE APPLICATION)
OF IDAHO POWER COMPANY FOR)
AUTHORITY TO ESTABLISH NEW) CASE NO. IPC-E-17-13
SCHEDULES FOR RESIDENTIAL AND)
SMALL GENERAL SERVICE CUSTOMERS)
WITH ON-SITE GENERATION.)
)

IDAHO POWER COMPANY
SURREBUTTAL TESTIMONY

OF

TIMOTHY E. TATUM

- 1 Q. Please state your name.
- 2 A. My name is Timothy E. Tatum.
- 3 Q. Are you the same Timothy E. Tatum that
- 4 previously presented direct and rebuttal testimony?
- 5 A. Yes.
- 6 Q. What is the purpose of your surrebuttal
- 7 testimony?
- 8 A. The purpose of my surrebuttal testimony is to
- 9 respond to recommendations by intervening parties in their
- 10 rebuttal testimony.
- 11 Q. Please describe the recommendations made by
- 12 intervening parties in rebuttal testimony.
- 13 A. Several parties continue to recommend that the
- 14 Idaho Public Utilities Commission ("Commission") deny Idaho
- 15 Power Company's ("Idaho Power" or "Company") request to
- 16 establish separate customer classes and address only how
- 17 customers with on-site generation are compensated for the
- 18 energy they export to the grid. 1
- 19 O. What is your response to these
- 20 recommendations?
- 21 A. The parties who filed rebuttal testimony raise
- 22 a number of important issues related to cost-of-service,
- 23 rate design, and compensation structure that the Company

 $^{^{\}rm 1}$ Beach Rebuttal, p. 2, ll. 14-15; King Rebuttal, p. 10, ll. 2-3; Kobor Rebuttal, p. 30, ll. 9-13.

- 1 agrees are worthy of investigation and further analysis;
- 2 however, it is not necessary to explore these issues prior
- 3 to making a decision regarding separate classes for
- 4 residential and small general service customers who install
- 5 on-site generation.
- 6 The fundamental disagreement in this case appears to
- 7 be related to the sequence of steps that should be taken
- 8 and the timing of those steps. The parties are generally
- 9 aligned with the notion that more studies related to cost-
- 10 of-service, rate design, system-impact, and/or compensation
- 11 structures for net metering service are necessary prior to
- 12 deciding the need for separate rate classifications, as
- 13 requested by the Company in this case. Contrary to those
- 14 views, the Company believes that it is important to first
- 15 establish whether customers with on-site generation have
- 16 load characteristics that are fundamentally different than
- 17 full requirements customers, and therefore, warrant a
- 18 separate classification for rate design purposes.
- 19 Q. Why does the Company believe that establishing
- 20 separate rate classifications for residential and small
- 21 general service customers with on-site generation is the
- 22 appropriate first step?
- 23 A. Throughout this case the Company has presented
- 24 evidence that demonstrates that customers who install on-
- 25 site generation tend to reduce the volume of energy

- 1 required from Idaho Power without a corresponding reduction
- 2 in their utilization of the electric system or grid. The
- 3 problem presented by the Company in this case is that the
- 4 current rate design, which collects the vast majority of
- 5 service costs (fixed and variable) on a volumetric basis,
- 6 is no longer appropriate for a growing segment of customers
- 7 who are making investments in technologies that result in a
- 8 reduction of the volume of energy they would otherwise take
- 9 from Idaho Power. The rate design applied to net metering
- 10 customers is outdated and unsustainable into the future.
- 11 Historically, the first step in the rate-making
- 12 process has been to establish different classifications of
- 13 customers based on the time, nature, and pattern of use.² A
- 14 cost-of-service study is then performed to determine proper
- 15 assignment of costs to each of the respective customer
- 16 classes. Once the cost to serve each class of customers is
- 17 determined, the final step is to determine the appropriate
- 18 rate design for each class. The Company is recommending
- 19 that this longstanding ratemaking process be applied to
- 20 these circumstances.
- Q. Why does the Company feel it is unnecessary to
- 22 conduct the generic docket, to understand the benefits and

 $^{^2}$ On page 7 of Order No. 26780, the Commission described class differentiating characteristics identified in *Idaho State Homebuilders* v. *Washington Water Power*, 107 Idaho 415, 420, 690 P.2d 350, 355 (1984).

- 1 costs that distributed generation interconnection brings to
- 2 the electric system, prior to a determination on rate
- 3 classifications in the current case?
- 4 A. The question at the center of this case is
- 5 whether customers with on-site generation are fundamentally
- 6 different than full requirements customers. The Company
- 7 has presented evidence that the load service requirements
- 8 and usage characteristics of residential and small general
- 9 service customers who install on-site generation are
- 10 substantially different than that of residential and small
- 11 general service customers without on-site generation. The
- 12 determination of customer classification is not dependent
- 13 on the cost to serve those customers, nor is it dependent
- 14 on any benefits a customer's excess net energy exports may
- 15 provide to the system.
- 16 Q. Please summarize how the Company's current
- 17 request for separate customer classes relates to the
- 18 Company's long-term plan for residential and small general
- 19 service customers with on-site generation.
- 20 A. The Company has concluded that net metering
- 21 with volumetric rates is not sustainable, and in light of
- 22 that conclusion, has asked the Commission to establish
- 23 separate classes for residential and small general service
- 24 customers with on-site generation and to initiate a process
- 25 to explore the costs and benefits of serving those classes

1	of customers. If the Commission determines customers with
2	on-site generation should be in a separate customer class,
3	the next step would be to investigate pricing and
4	compensation structures for those customers based on the
5	cost and benefits associated with serving those customers.
6	Q. Does this conclude your testimony?
7	A. Yes, it does.
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1	ATTESTATION OF TESTIMONY
2 3	STATE OF IDAHO) ss.
4	County of Ada)
5	I, Timothy E. Tatum, having been duly sworn to
6	testify truthfully, and based upon my personal knowledge,
.7	state the following:
8	I am employed by Idaho Power Company as the Vice
9	President of Regulatory Affairs and am competent to be a
10	witness in this proceeding.
11	I declare under penalty of perjury of the laws of
12	the state of Idaho that the foregoing surrebuttal testimony
13	is true and correct to the best of my information and
14	belief.
15	DATED this 23rd day of February 2018.
16	f-11 - ff
17 18	Timothy E. Tatum
19	SUBSCRIBED AND SWORN to before me this 23rd day of
20	February 2018.
21 22 23 24 25 26	Notary Public for Idaho Residing at Boise, Idaho My commission expires: 12/20/20
27	TATE OF TREETING
28	***************************************
29	



CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on the 23rd day of February 2018 I served a true and correct copy of SURREBUTTAL TESTIMONY OF TIMOTHY E. TATUM upon the following named parties by the method indicated below, and addressed to the following:

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